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20 April 1977

MEMORANDUM FOR : Deputy Executive Secretary

STAT FROM : [redacted]

SUBJECT : Briefing of Mrs. Carter

1. Admiral Turner will brief Mrs. Carter on Tuesday, April 26 in the East Wing Conference Room, at 1500. Would you please make the necessary arrangements for the "Cabinet Family Briefing" package to be ready. He would like to hand out 8x10 copies of the charts rather than the large boards.

2. Admiral Turner asked if you would review the presentation and remove anything which you would consider classified and provide him with a sanitized version.

STAT [redacted]

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SENDER WILL CHECK CLASSIFICATION TOP AND BOTTOM

	UNCLASSIFIED		CONFIDENTIAL		SECRET
X					

OFFICIAL ROUTING SLIP

Executive Registry
77-7311/1

TO	NAME AND ADDRESS	DATE	INITIALS
1	Admiral Turner		
2			
3			
4			
5			
6			

X	ACTION		DIRECT REPLY		PREPARE REPLY
	APPROVAL		DISPATCH		RECOMMENDATION
	COMMENT		FILE		RETURN
	CONCURRENCE		INFORMATION		SIGNATURE

Remarks:

Here is a copy of the charts for your presentation for Mrs. Carter this afternoon. I have one more set like this and copies without color in case you wish to distribute them. I have handouts, including the latest oil items. Also attached are two additional items which you may wish to use which you approved earlier this week.

FOLD HERE TO RETURN TO SENDER

	FROM: NAME, ADDRESS AND PHONE NO.	DATE
STAT		26April77

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White House

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At the Cabinet Family talk on 12 April, President said:

-- Before became President was concerned about reputation and professionalism of CIA and Intelligence Community, but since being in White House and responsible above anyone else for nation's security, has been highly impressed with competence, objectivity and ability of Intelligence Community to give him accurate, unbiased, complete analyses important to him and other Cabinet members.

-- Professionalism of CIA plesant surprise to him. Commented on prompt and meaningful support. For example, when reads PDB, writes question in margin and next day has answer.

-- Absolutely crucial we maintain capability for covert action - in case we ever find ourselves in a state of conflict with another nation, must have instant ability to address the problem.

-- Looked at analyses made by Intelligence Oversight Board for last 12 months and absolutely no illegalities or improprieties being perpetrated by CIA.

-- If all Americans knew what he knew about present function of Intelligence Community, there would be an alleviation of concern and nothing to be ashamed of.

-- Has much surer sense of making right decisions about our national security because of growing trust in capability of CIA and other intelligence counsels.

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What have we done and can we do for Mrs. Carter?

-- Biographic information on foreign personalities.

CIA provides information which is incorporated into briefing package on Official and State visitors. While we often have more on officials than their spouses, we provide biographic and personality information.

-- General foreign information:

Fact Book (copies available)

Chief of State and Cabinet Ministers - monthly list of Who's what (copies available)

Maps (Zaire available)

Reports on -

Areas you plan to visit

Special subjects: health statistics, coverage of mental health conference, etc.

(Of special interest: We have material and can give briefing on excellent Soviet mental health delivery program which includes local psychiatrist who visits factories, homes, supervises rehabilitation of workers, etc. Conversely, we can supply material on Soviet abuse of psychiatry and need for safeguards.)

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CABINET TALK

I. Intro

Clean living reward - #1 spook

Rest life people assoc plots assass, overthrow govts,

mail openings, telephone tapping

Whether tarred or vice versa

Difficult today talk CIA w/o those images coming to people's minds

Not interested passing judgment - whether - who

Point out both good - bad results - publicity

II. Good Results

A. Congress - investigations -

1. Bottom line

Need intelligence to make decisions

Pleases me - always looking for customers

2. Recognize need more active oversight

Welcome this

Share responsibility

Gain insight how country wants intelligence done

B. Public

1. Insisted intelligence activities conform to American law/values

2. Also conscious need some secrecy - Hussein/Woodward

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III. Bad Results

A. Many sensitive and worthwhile intelligence activities have been compromised, and subsequently abandoned.

B. Lives of dedicated Americans and friends of America whose only crime was their honorable service to this nation were put in danger, at least one lost.

C. The credibility/reliability of U.S. intelligence relations with foreign governments is questioned. Both Americans and non-Americans are more reluctant to confide information to an organization which in the future might be helpless to prevent their relationship from being known. Contacts are lost, information is not conveyed, and. in the end, the United States suffers. 5-10 years.

D. Finally, these various revelations give rise to a lot of misinformation which, like most gossip is virtually impossible to refute successfully without disclosing sensitive information.

IV. Secrecy Paradox

Borderline between openness in our society all desire and some level of secrecy in our government all recognize necessary.

Too many secrets can endanger fabric society - by inviting abuses.

Too little secrecy may endanger our freedom because others may try to take advantage of us. DIFFICULT LINE

Today too much media irresponsible - with respect to secrets -

It assumes any secret is evasion -

Undoubtedly classify too much - invite disregard

Continual struggle -

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Shuttlecock -

Genuine desires IC keep much private as possible - reasons later. Pres. obligation country to be as open as possible.

Difficult choices - not taken lightly.

V. What do

Leads me describe what do - why some must be secret

One thing - provide a service - not to public at large as do most Departments/Agencies -

But to clients in Federal Government

Pres.

Cabinet

JCS

Ambassadors

Commanders

Congress

Deal one product - foreign intelligence

Not of, about, on Americans but foreign persons, events

Generate Intelligence in 6 different Dept/Agencies of which CIA is only one -

Thus 2 jobs - DCI/DCIA

CIA - only direct line control

Responsible also for overall product and coordination of

DOD - NSA - (Special Reconnaissance Programs) - DIA - Services

State

FBI - CI

Treasury - Agents

ERDA

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VI. All the Actors

Describe how mesh together by discussing 5 steps or components good intell service where each player plays

1. Collection
2. Analysis
3. Dissemination
4. CI
5. Covert

VII. Collection

Technical - source electronic

sensor of some sort

Human - Mata Hari - Newspaper

Technical

Signals - Air around us

Talks - Radios - Telegraphs - Telephones

Listens - military

Radars - other sensing devices

Many propagate electro magnetic energy air waves -

Proper techniques - can intercept -

Knowing characteristics enemy radar

INTERCEPT CONVERSATIONS

Don't talk much ABOUT SIGINT

Alert - importance to us

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Imagery

Aircraft

photography

Very capable -

Several hundred miles up - country cows - people

Again delicate -

HEREFORD

Not acknowledge spy - concern

lead demands 3rd countries to establish rules in space.

Exhibit

Human

Overt -

Broadcasts

Publications

Travel

Covert

~~May be someone known be American or friend - ever known to us in intelligence - Military Attache~~

~~Ants -~~

Spies -

Money - love - ideology get someone to acquire information usually at great risk

CATEGORIES

1) Hero - American working for us CASE OFFICER

2) ~~or~~ traitor if of another country uncovering secrets of his country

3) ~~or~~ mercenary if non-American working against country other than own -

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Risky - nasty - indecent business - involves bribes,

wire tapping, visual observation.

Our task - as decent manner as possible

all instances -

limits to indecency

DIFFICULT LINES TO DRAW

Often asked - need spies - have photography/technical capabilities

Don't know for sure -

Do provide different types -

Photography - facts of today

Spies - intent for tomorrow

Signals - some of each -

Who does the collection

My task - tie together

Min $

Max effect

TOUGH DECISIONS — RISK - RETURN

VIII. Analysis

1. Turns raw data/facts into meaningful information
2. Not much publicity/less exciting than collection/most important function of intelligence.
3. Gamut from current intelligence to research studies to "National Intelligence Estimates"

a. Current intelligence

(1) Quick reporting of world events

(a) What is the meaning of India's election results?

(b) How serious is the invasion of Zaire?

(c) What effect will the drought in China have on its crops?

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(1) Much like research done in universities

(2) Examples:

(a) Potential threats, e.g., Soviet force trend; terrorism

(b) Trends affecting short and long-range policy, e.g., natural gas, world population, oil, urbanization, food, poverty, environment.

Chart 1

COMPETITION → BY WHO →

By word - objectivity - difficult - stand clear policy

IX. Dissemination

HART 7

issemination

1. Finished product is passed to customers
2. World's most exclusive daily - the President's Daily Brief (PDB)
   a. Supplemented by spot reports on items of special interest or fast-breaking events
   b. And by twice weekly meetings with DCI
3. National Intelligence Daily Newspaper. (NID) Sent to:
   a. Cabinet Officers - 80% PDB - First page - new form - suggestions
   b. Heads of major government units
   c. Key policymakers
4. Specialized publications
   a. Topics of special interest (oil, gas, terrorism)
   b. Regular issues (economic data, agricultural production, DIA military appraisals).

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5. Briefings

a. Especially for Congress, but also other Government officials

b. DCI may brief on special topic at Cabinet or other meetings

PIE SUPPORT

X. Counterintelligence

HART 8

IA and CA

1. Discovering and identifying agents of foreign governments

2. Countering their efforts to collect our secrets

Examples:

a. Warn friendly government that diplomat being sent to their country is actually an intelligence agent

FBI/CIA

b. Watch a foreign agent and expose his attempt to recruit local citizens to collect secrets on his behalf.

XI. Covert Action - Most Notoriety

1. Small, but important activity

2. Actions overseas to influence events where we don't want it known that the U.S. is involved.

Examples:

a. Financial or advisory support to a foreign democratic party where communists are strong or a takeover is likely.

b. Provide training so a foreign secret service can protect its chief of state and vital defense installations.

c. Stimulate public opinion in a foreign country in support of a stand its government takes consonant with our policies; or, conversely, promote opinions critical of positions taken by our opposition

d. Para-Military

e. Such actions are only undertaken with the express consent/direction of the President, and the Congress is informed.

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IV. Brings up Controls

ART 9

ntrols

A. Executive Order 11905 Procedures on Covert Action

1. NSC

2. President

3. Congress

a. Seven Committees (hope for two)

4. Other oversight

B. Intelligence Oversight Board (IOB)

1. Watchdog

2. Established by Executive Order 11905 in response to improprieties uncovered in Congressional investigation of IC.

3. Three members:

a. Robert Murphy

b. Leo Cherne

c. Stephen Ailes

4. Receives reports at least quarterly from Inspectors General and General Counsels on IC activities which raise questions of legality/propriety. Any employee.

5. Charged to report to President any intelligence activities it considers may be improper; and to the President and Attorney General any activities which may be illegal.

V. Why Intelligence?

A. A logical question at this point might be, why is all this effort necessary? Why is intelligence important to the U.S.?

B. Many reasons:

1. Treaty verification (SALT/MBFR)

a. Must be certain of Soviet [illegible] to preclude bluff/deception.

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2. World is not an open society

   a. Unfortunate perhaps, but cannot compete in open only

3. International interests growing

   a. Commerce

      (1) Grain sales

      (2) Fishing - sea exploitation

4. Terrorism

5. Narcotics

6. Foreign policy

   a. Prevent surprise

7. Military preparedness

Exhibits

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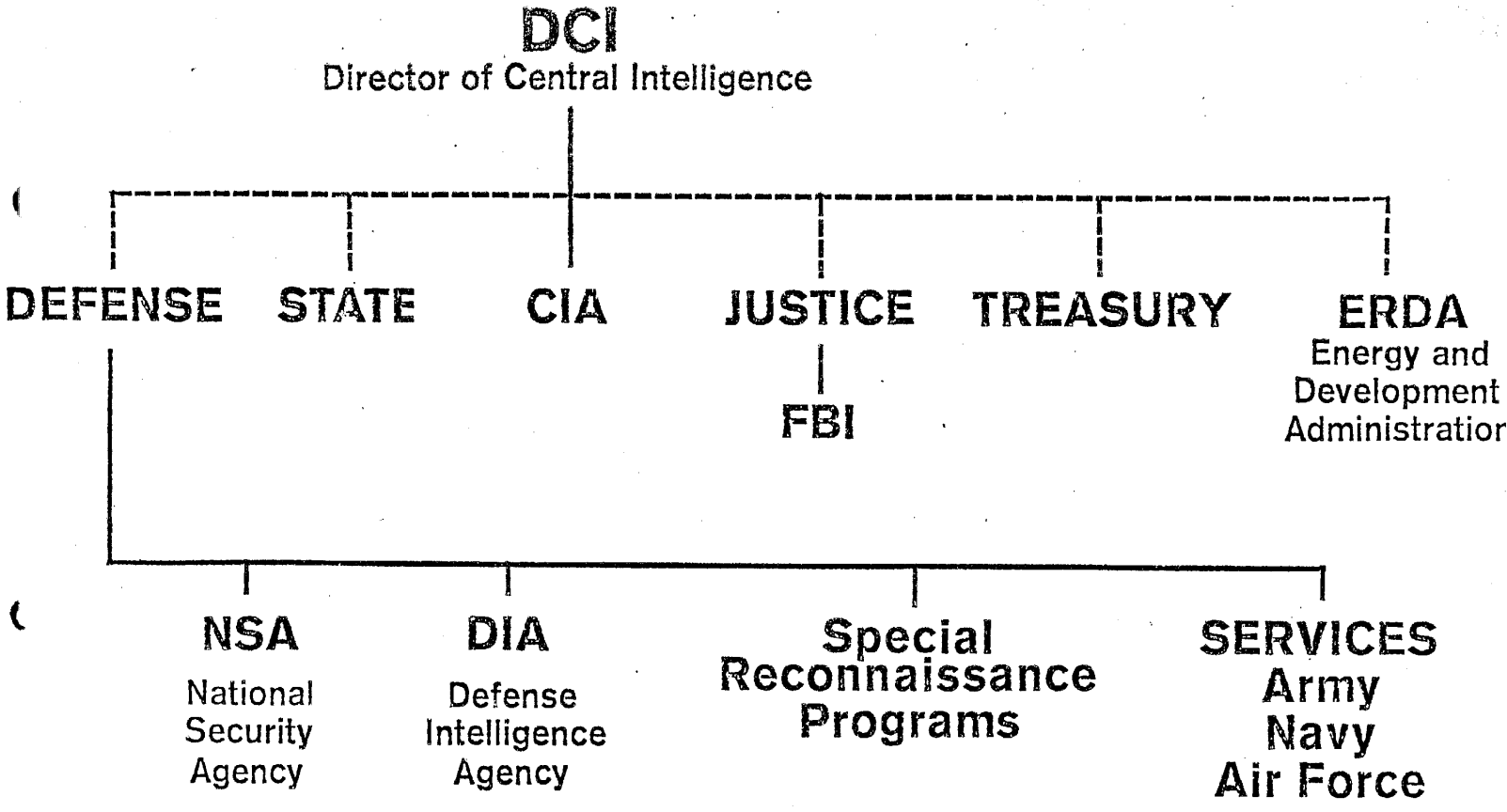

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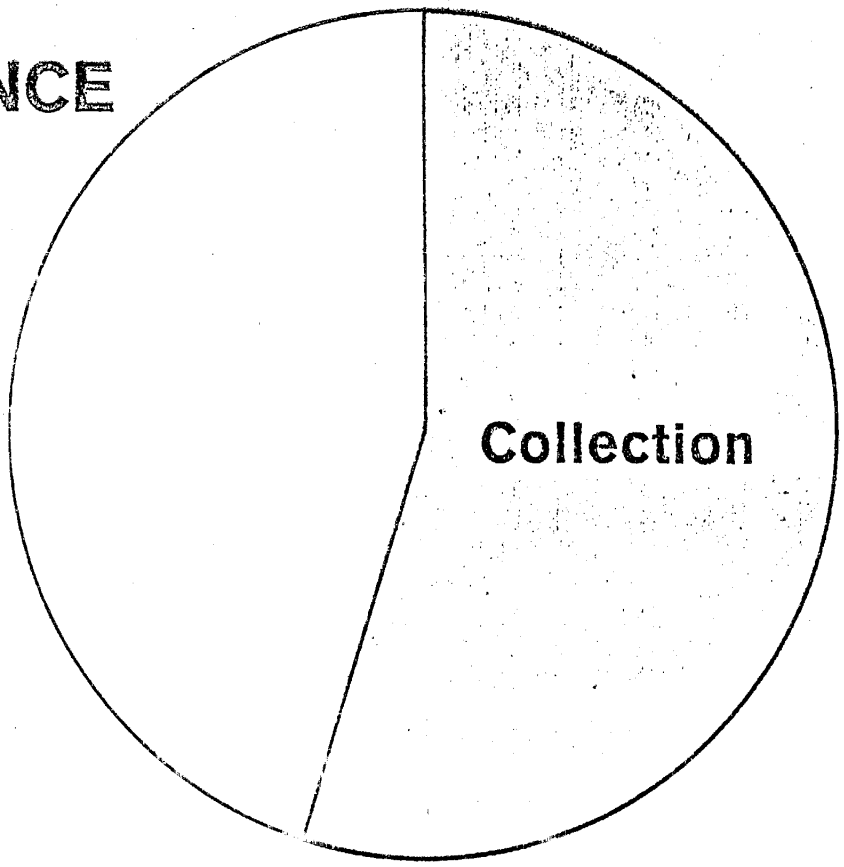
THE INTELLIGENCE PROCESS



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